Dear Senators TIPPETS, Patrick, Schmidt, and Representatives HARTGEN, Anderson, King:

The Legislative Services Office, Research and Legislation, has received the enclosed rules of the Office of the Governor - Division of Human Resources and Personnel Commission:

IDAPA 15.04.01 - Rules Pertaining To The Rules of the Division of Human Resources & Personnel Commission (Docket No. 15-0401-1302).

Pursuant to Section 67-454, Idaho Code, a meeting on the enclosed rules may be called by the cochairmen or by two (2) or more members of the subcommittee giving oral or written notice to Research and Legislation no later than fourteen (14) days after receipt of the rules analysis from Legislative Services. The final date to call a meeting on the enclosed rules is no later than 10/07/2013. If a meeting is called, the subcommittee must hold the meeting within forty-two (42) days of receipt of the rules analysis from Legislative Services. The final date to hold a meeting on the enclosed rules is 11/04/2013.

The germane joint subcommittee may request a statement of economic impact with respect to a proposed rule by notifying Research and Legislation. There is no time limit on requesting this statement, and it may be requested whether or not a meeting on the proposed rule is called or after a meeting has been held.

To notify Research and Legislation, call 334-4845, or send a written request to the address on the memorandum attached below



Legislative Services Office Idaho State Legislature

Jeff Youtz Director Serving klaho's Cilizen Legislature

MEMORANDUM

TO: Rules Review Subcommittee of the Senate Commerce & Human Resources Committee and the

House Commerce & Human Resources Committee

FROM: Principal Legal Analyst - Eric Milstead

DATE: September 18, 2013

SUBJECT: Office of the Governor - Division of Human Resources and Personnel Commission

IDAPA 15.04.01 - Rules Pertaining To The Rules of the Division of Human Resources & Personnel Commission (Docket No. 15-0401-1302)

The Division of Human Resources submits notice of proposed rulemaking at IDAPA 15.04.01 -- Rules of the Division of Human Resources & Personnel Commission. The division notes that several of the changes in the proposed rule are necessary due to the changes in statute stemming from the passage during the 2013 Session of Senate Bill 1045aa. That bill revised the definition of the term "veteran" as it relates to the rights and privileges of veterans as provided for in Title 65, Chapter 5, Idaho Code. Other changes found in the proposed rule clarify certain rules to achieve more consistency across agencies and definitions for a few certain terms were added to merge the rule with Executive Order and an "Agency Guidance Memorandum."

The proposed rule, consequently, provides: a new definition of the term "veteran" and a definition of the term "disabled veteran," as well as revising a number of other definitions. (See Rule Section 010.) The proposed rule revises provisions governing veterans preference (Rule Section 020) and adds provisions governing "salary equity increases". (Rule Section 072.04.) The proposed rule also revises provisions dealing with disabled veterans' preference, the calculation of retention points and performance evaluations. (See, Rule Sections 102.03; 141; and 210)

The division states that negotiated rulemaking was conducted.

The agency's proposed rule appears to be authorized pursuant to section 67-5309, Idaho Code.

cc: Office of the Governor - Division of Human Resources and Personnel Commission Vicki Tokita & Michelle Peugh

IDAPA 15 - OFFICE OF THE GOVERNOR DIVISION OF HUMAN RESOURCES

15.04.01 - RULES OF THE DIVISION OF HUMAN RESOURCES AND PERSONNEL COMMISSION DOCKET NO. 15-0401-1302

NOTICE OF RULEMAKING - PROPOSED RULE

AUTHORITY: In compliance with Section 67-5221(1), Idaho Code, notice is hereby given that this agency has initiated proposed rulemaking procedures. The action is authorized pursuant to Section 67-5309, Idaho Code.

PUBLIC HEARING SCHEDULE: Public hearing(s) concerning this rulemaking will be scheduled if requested in writing by twenty-five (25) persons, a political subdivision, or an agency, not later than September 18, 2013.

The hearing site(s) will be accessible to persons with disabilities. Requests for accommodation must be made not later than five (5) days prior to the hearing, to the agency address below.

DESCRIPTIVE SUMMARY: The following is a nontechnical explanation of the substance and purpose of the proposed rulemaking:

The changes clarify the rules so consistency is achieved across agencies and brings the rules in compliance with Section 65-502(17), Idaho Code, which was amended in the 2013 Legislature by SB1045a. The requirement of service in active duty during a war or in a combat zone has been removed from the definition of "veteran" and "disabled veteran" has been added to clarify language in related rules. Definitions for 'Administrative Leave' and 'Salary Equity Increase' have been added, as the terms were already addressed in Executive Policy or 2006 Agency Guidance Memorandum, but the purpose was not consistently understood and applied. Definitions for 'Merit Increase' and 'Underfill' were revised. Other rule sections were updated to add or clarify language.

FEE SUMMARY: The following is a specific description of the fee or charge imposed or increased: None.

FISCAL IMPACT: The following is a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars (\$10,000) during the fiscal year: N/A

NEGOTIATED RULEMAKING: Pursuant to Section 67-5220(1), Idaho Code, negotiated rulemaking was conducted. The Notice of Intent to Promulgate Rules - Negotiated Rulemaking was published in the June 5, 2013 Idaho Administrative Bulletin, **Vol. 13-6**, page 41.

INCORPORATION BY REFERENCE: Pursuant to Section 67-5229(2)(a), Idaho Code, the following is a brief synopsis of why the materials cited are being incorporated by reference into this rule:

No documents were incorporated by reference into this rule.

ASSISTANCE ON TECHNICAL QUESTIONS, SUBMISSION OF WRITTEN COMMENTS: For assistance on technical questions concerning the proposed rule, contact Michelle Peugh, HR Specialist Sr., 208-854-3073.

Anyone may submit written comments regarding the proposed rulemaking. All written comments must be directed to the undersigned and must be delivered on or before September 25, 2013.

DATED this August 15, 2013.

Vicki Tokita, Administrator Division of Human Resources 304 N. 8th Street P.O. Box 83720 Boise, ID 83720-0066 Phone: 208-334-2263

Phone: 208-334-2263 Fax: 208-854-3088

THE FOLLOWING IS THE PROPOSED TEXT OF DOCKET NO. 15-0401-1302

010. DEFINITIONS -- A THROUGH E.

Each of the terms defined in these rules have the meaning given herein unless a different meaning is clearly required by the context. Additional definitions are contained in Section 67-5302, Idaho Code. (7-1-87)

- <u>O1.</u> <u>Administrative Leave</u>. Temporary paid leave from a job assignment where pay and benefits (_____)
- **042. Administrator**. The Administrator of the Division of Human Resources in the Office of the Governor or delegate for those responsibilities assigned by the administrator to a specific appointing authority. (5-8-09)
 - **023. Agency Classification**. A classification of positions unique to an agency. (5-8-09)
 - **034. Allocation**. The assignment of a classification to a pay grade in the compensation schedule. (3-16-04)
- **045. Appeal**. Any written request for relief from dismissal, demotion, suspension, or other adverse action filed with the Commission by an employee, appointing authority, or applicant. The meaning of appeal includes application, petition, or protest. (3-16-04)
- **056. Appellant**. An employee, appointing authority, or applicant filing an appeal or a petition for review with the Commission. (3-16-04)
- **067. Appointing Authority.** The officer, board, commission, person or group of persons authorized by statute or lawfully delegated authority to hire, dismiss or otherwise significantly impact the employment status of individuals in any agency. (Ref. Section 67-5302(3), Idaho Code) (5-8-09)
- **078. Appointment, Limited.** The appointment of a person to a classified position where the work is projected to be of limited duration, for which the person has qualified by examination. (3-16-04)
- **089. Appointment, Nonclassified**. The appointment of a person to a position exempt from the application of these rules by the provisions of Section 67-5303, Idaho Code. (7-1-87)
- **4910. Appointment, Permanent**. The appointment of a person to a classified position who has been certified by the appointing authority to have successfully completed the required probationary period and whose employment is permanent, subject to removal or discipline only under the provisions of Title 67, Chapter 53, Idaho Code, and the rules of the Division of Human Resources and Idaho Personnel Commission. (3-16-04)
- 101. Appointment, Probationary. The appointment of a person to a classified position for which the person has qualified by examination but is serving a work trial period as a condition for certification to permanent appointment.

 (4-5-85)
- **1+2. Appointment, Project Exempt**. The appointment of a person to a nonclassified position established under federal grants, which by law restricts employment eligibility to specific individuals or groups on the basis of non-merit selection requirements. (Ref. Section 67-5303(m), Idaho Code) (3-16-04)
- **123. Appointment, Provisional**. The appointment of a person to a position in classified service for which the person has not qualified by examination pending the establishment of a register for the classification of such position. (3-16-04)
- **134. Appointment, Seasonal**. An appointment to a regular position in classified service with intermittent work periods. (Ref. Section 67-5302(31), Idaho Code) (3-16-04)

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- **145. Appointment, Temporary.** The appointment of a person to a nonclassified position which is of a limited duration, and in which hours worked will not exceed one thousand three hundred eighty-five (1,385) hours during any twelve (12) month period for any one (1) agency. Temporary appointments may occur for intermittent periods of time and include recurring assignments. (Ref Section 67-5302(33), Idaho Code) (5-8-09)
- **156. Base Pay**. The rate paid for performing a job, excluding bonuses, shift differentials, overtime or other compensation premiums. (5-8-09)
- **167. Certifiable Range**. An examination score and a rank on an eligibility register sufficiently high to be among the top twenty-five (25) available names, plus names of all individuals with scores identical to the twenty-fifth ranking eligible, for certification to fill a position in the classification for which the register was established.

 (4-7-11)
- 178. Classified Service. That body of positions in state agencies subject to Title 67, Chapter 53, Idaho Code, as defined therein and excludes temporary, project exempt, and nonclassified appointments. (5-8-09)
- **189. Commission**. As utilized in these rules, refers to the Idaho Personnel Commission as established in Section 67-5307, Idaho Code. (5-8-09)
- 4920. Compensation Plan. The overall system of salary administration for classified service including Sections 67-5309B and 67-5309C, Idaho Code; the classification and compensation schedules, Division of Human Resources and Idaho Personnel Commission rules and policies, and agency policies governing employee pay.

 (5-8-09)
- **201. Compensation Schedule.** The pay grades established by the Division of Human Resources and associated rates of pay. (Ref. Section 67-5309B, Idaho Code) (5-8-09)
- **242. Consultant**. An independent contractor who provides professional or technical advice, counsel, or service. (Ref. Rule Section 050) (5-8-09)
 - **23. Disabled Veteran.** Those veterans separated under honorable conditions who:
- - **b.** Are Purple Heart recipients. (Ref. Section 65-502(4), Idaho Code)
- **224. Dismissal**. The separation of an employee from classified service with cause assigned by the appointing authority pursuant to Section 190 of these rules. (5-8-09)
- **235. Due Process.** As related to Idaho's Personnel System for permanent classified employees, the activities required to address an individual's constitutional right to notice and an opportunity to be heard. (Ref. Section 67-5315, Idaho Code) (3-16-04)
- **246. Employment History**. The information available to the public without the employee's consent in accordance with Section 9-340(C), Idaho Code, for every agency for which a current or former public official works, including the official reasons for separation from employment but not including accrued leave balances or usage.

 (5-8-09)
- **257. Examination**. The application of written tests, oral interviews, performance tests, investigation, physical evaluation, evaluation of education and experience, or any other measure of job-related knowledge and ability, including performance in probationary periods. (4-5-85)

(BREAK IN CONTINUITY OF SECTIONS)

012. DEFINITIONS -- K THROUGH O.

Each of the terms defined in these rules will have the meaning given herein unless a different meaning is clearly required by the context. Additional definitions are contained in Section 67-5302, Idaho Code. (5-8-09)

- **01. Key Employee**. An individual specifically hired for an at-will or nonclassified position for which there is no, or only a limited, selection process. Examples may include a private secretary or deputy to an official who holds a confidential relationship to the appointing or employing officer. (Ref. Section 65-502(5), Idaho Code)
- **O2. Layoff.** An involuntary reduction in hours of work or separation of an incumbent in the classified service either by reduction in force due to shortage of work or funds, or abolishment of positions. (4-5-85)
- **03. Light or Limited Duty.** A general term describing a temporary limited assignment in relation to recovery from injury, illness or other limiting condition as approved by the appointing authority. (3-16-04)
- **Merit Increase**. The advancement of an employee's compensation within a pay grade based upon performance in accordance with Section 67-5309B(3) and (4), Idaho Code.
- **05. Merit Increase Matrix**. A pay distribution tool used to advance employee pay based on performance and market data. (5-8-09)
- **Military Duty**. Training and service performed by an inductee, enlistee or reservist or any entrant into the armed forces of the United States, not including active duty training as a reservist in the armed forces of the United States or as a member of the National Guard of the United States, when the call is for training only. (Ref. Section 65-502(6), Idaho Code) (5-8-09)
- **07. Minimum Qualification Specialty.** A minimum qualification required for one (1) or more positions in a classification that is in addition to the other minimum qualifications required for all positions in the classification. (3-16-04)
- **08. Occasional or Sporadic Work**. Work that is voluntarily performed by an employee in a different capacity from the employee's regular work and is infrequent, irregular or occurring in scattered instances. (7-1-87)
- **09. On-Call Time**. Time when an employee is required to carry a pager, cellular phone, or to leave word at home or with the agency where the employee may be reached if needed to work, and the employee can use the time effectively for personal purposes. (5-8-09)

013. DEFINITIONS -- P THROUGH Z.

Each of the terms defined in these rules will have the meaning given herein unless a different meaning is clearly required by the context. Additional definitions are contained in Section 67-5302, Idaho Code. (5-8-09)

- **01. Pay Line Exception**. A temporary assignment of pay grade, pursuant to Section 67-5309D, Idaho Code, in excess of the pay grade allocated pursuant to Section 67-5309B, Idaho Code, as approved by the administrator. (5-8-09)
- **O2. Permanent Employee**. An employee in the classified service who has successfully completed entrance probation. Permanent employees remain subject to separation as set forth in these rules and Section 67-5309(n), Idaho Code. (5-8-09)
- **03. Promotion**. The advancement through the competitive process of an employee with permanent status from a position which he occupies in one (1) classification to a position in another classification having a higher paygrade. (5-8-09)
- **04. Reduction in Pay.** A reduction of an employee's salary from one (1) pay rate to a lower rate within the pay grade to which the employee's classification is allocated. (3-16-04)
 - **05. Register.** A list of names of persons or the name of one (1) person who has been determined to be

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eligible for employment in a classification on the basis of examination and merit factors as established by the administrator. An adequate register lists at least five (5) names of eligible candidates currently available for consideration for each vacancy in the classification for which the register was established. (3-16-04)

- **Resignation**. The voluntary quitting or abandonment of state employment, excluding retirement. (5-8-09)
- **07. Respondent.** The party whose interests are adverse to those of the appellant. (7-1-93)
- **08.** Salary Equity Increase. The advancement of an employee's compensation within a pay grade based upon factors such as market demand, compression within the agency or classification, or inequities, and the employee's performance, in accordance with Section 67-5309B(3), Idaho Code.
- **089. Suspension**. An enforced period of absence, with or without pay, for disciplinary purposes, for felony charges, or pending investigation of charges made against an employee pursuant to Section 190 of these rules. (5-8-09)
- **6910. Termination**. The separation of an entrance or voluntary probationary employee from classified service for unsatisfactory service during the probationary period without cause assigned by the appointing authority pursuant to Section 152 of these rules. (5-8-09)
- **101. Transfer.** A change of work location of an employee in which the employee changes from one (1) position to another in the same classification or to another classification in the same pay grade. (3-16-04)
- 142. Underfill. The filling of a classification of position with an employee in a classification of lower pay grade to accommodate a training period as approved by the administrator. Appointment to a position established at a higher classification while being compensated at a lower pay grade during completion of a training plan. Underfills must be approved in advance by the administrator.

 (3-16-04)(_____)
- **123. USERRA**. Uniformed Services Employment and Reemployment Rights Act, 38 U.S.C. Sections 4301 through 4333. Prohibits employment discrimination against persons because of their service in the Armed Forces Reserve, the National Guard, or other uniformed services. (5-8-09)
- 14. Veteran. Any person who has been discharged or released from active duty in the armed forces under honorable conditions provided they have served on active duty for a minimum of one hundred eighty (180) consecutive days. "Active duty" means full-time duty in the active military service of the United States. Such term includes full-time training duty, annual training duty, and attendance, while in the active military service, at a school designated as a service school by law or by the secretary of the military department concerned. (Ref. Section 65-502(17), Idaho Code)
- Workweek. A period of seven (7) consecutive days beginning 12:01 a.m. Sunday. (Ref. Section 073)

(BREAK IN CONTINUITY OF SECTIONS)

020. VETERANS PREFERENCE.

Except for key employee positions, preference must be given to *qualified* veterans *in* as defined by Section 65-502, <u>Idaho Code who meet the minimum qualifications for a position at initial employment and <u>for</u> retention.</u>

(5-8-09)(7-1-13)T

01. Qualified Veteran. To receive the preference, the person must have:

(5-8-09)

a. Served on active duty in the armed forces during a war, in a campaign, or expedition for which a campaign badge has been authorized, or served on active duty during the period beginning April 28, 1952 and ending July 1, 1955;

(5-8-09)

- **b.** Served on active duty as defined in 38 U.S.C. Section 101(21) at any time in the armed forces for a period of more than one hundred eighty (180) consecutive days, any part of which occurred after January 31, 1955 and before October 15, 1976;

 (5-8-09)
- e. Served on active duty as defined in 38 U.S.C. Section 101(21) in the armed forces during the period beginning on August 2, 1990 and ending on January 2, 1992; (5-8-09)
- d. Served on active duty as defined in 38 U.S.C. Section 101(21) at any time in the armed forces for a period of more than one hundred eighty (180) consecutive days, any part of which occurred during the period beginning on September 11, 2001 and ending on the date prescribed by Presidential proclamation or by law as the last date of Operation Iraqi Freedom. (Ref. Section 67 502(14), Idaho Code, and 5 U.S.C. Section 2108); or (5 8 09)
 - e. Served as may be further defined in 38 U.S.C. Section 101(11).

(5-8-09)

- **O21.** Disabled Veteran Defined (for Preference Points on Competitive Exam) Initial Appointment. Veterans, Delisabled veterans, Purple Heart recipients, and their spouses, unmarried widows, or unmarried widowers, or spouses, when qualified under state law will have additional points added to a passing score and placed on the register in accordance with the provisions set forth in Section 102 of these rules. (Ref. Rule Subsection 093.03, and Sections 65-502(2), 503, and 504(3), and 67-5309(f), Idaho Code)
- **032. Retention.** Veterans (as defined in Title 65, Chapter 5, Idaho Code) will receive the equivalent of three (3) years of satisfactory service in additional points awarded towards the total calculation of retention points in a reduction of work force determination. (Ref. Rule Section 141 and Section 65-501, Idaho Code) (5-8-09)(

(BREAK IN CONTINUITY OF SECTIONS)

067. RECLASSIFICATION OF POSITIONS.

- **O1. Procedure.** Positions may be reclassified in the same pay grade, upward, or downward as determined by an analysis by the Division of Human Resources' staff of the duties and responsibilities assigned by appointing authorities to specific positions. An incumbent occupying a reclassified position shall be properly classified by an appointing authority within thirty (30) calendar days of being notified by the administrator that the duties and responsibilities assigned to the position are not properly classified.

 (4 5 85)(_____)
- **02. Effective Date.** Reclassifications of positions shall not be effective until they are approved by the administrator, but may be retroactive to the beginning of the pay period during which approval is granted. Reclassification of an employee shall not precede the effective date of the reclassification of the position. (3-30-01)

(BREAK IN CONTINUITY OF SECTIONS)

071. MERIT INCREASE MATRIX.

Salary increases must be based on a merit increase matrix approved by the Division of Human Resources. Shift and geographic premium pay, bonuses, reinstatements, transfers, promotions, <u>salary equity increases</u>, and recruitment and retention awards are not subject to a matrix.

(5-8-09)(_____)

072. OPERATION OF COMPENSATION PLAN.

- **01. Authorized Pay Rate.** No employee in the state classified service will be paid at a rate less than the minimum nor greater than the maximum rate of the pay grade assigned to the classification. (5-8-09)
- **02. Starting Salary**. The starting salary for a new appointee may be anywhere within the pay grade assigned to the employee's classification and is at the appointing authority's discretion considering available budget, market, and relation to existing staff salaries. (5-8-09)

- **03. Payline Exceptions**. Temporary assignments to a new pay grade may be made by the administrator. Such assignments apply to an entire classification for the purpose of recruitment or retention and will be reviewed annually to determine the need for continuance. (5-8-09)
- **94.** Salary Equity Increases. An appointing authority may, with approval by the administrator, advance an employee's salary within a pay grade based upon factors such as market demand, to address compression within an agency or classification, or inequities. In accordance with Section 67-5309B(3), Idaho Code, the employee's performance must be considered.
- **045. Salary After Reappointment from Layoff.** Employees appointed by the agency that laid them off (Ref. Rule Subsection 101.01 and Section 146) will be paid in the current pay grade for the classification to which reappointed or at the same payrate the employee received immediately preceding layoff, whichever is greater, but not to exceed the maximum of the current pay grade. (5-8-09)

0<u>56</u>. Salary Upon Transfer.

(7-10-88)

- **a.** A transfer between agencies (Ref. Rule Section 125) in the same classification or one of equal pay grade does not require a change in the employee's salary, but a lower or higher rate may be negotiated between the employee and the appointing authority. (5-8-09)
- **b.** If the transfer is to a classification of lower pay grade (demotion), the employee's salary is negotiable between the employee and appointing authority within the lower pay grade. (3-16-04)
- **067. Salary Upon Reinstatement.** Unless related to reemployment after a lay off, the salary of a reinstated employee (Ref. Rule Section 124) is negotiable between the employee and appointing authority in the current pay grade for the classification in which the employee has reinstatement privileges. (5-8-09)
- **078. Salary Upon Downward Reassignment.** When a classification is reassigned downward the employee's salary will be protected to the maximum within the new pay grade. (3-16-04)
- **Salary Upon Return from Military Duty**. An employee who returns to state service from active military duty in accordance with the provisions of Section 65-508, Idaho Code, and USERRA will be paid at the comparable rate in the current pay grade for the classification to which he was assigned prior to leaving for military service.

 (5-8-09)

(BREAK IN CONTINUITY OF SECTIONS)

101. TYPES OF ELIGIBILITY REGISTERS.

There are four (4) kinds of eligibility registers:

(4-5-85)

- **01. Reemployment Preference Registers.** Registers with reemployment preference for a given classification will contain the names of classified employees of permanent status who have been laid off except limited service appointments. (See Section Ref. Rules 140 of these rules and 144). (4-7-11)(_____)
- **02. Agency Promotional Registers.** Agency promotional registers for a given classification will contain the names of classified employees in a given agency who successfully passed an agency promotional examination for the class. (Ref. Rule Subsection 086.05) (5-8-09)
- **03. Statewide Promotional Registers.** Statewide promotional registers for a given classification will contain the names of all classified employees in all state agencies who successfully passed a statewide promotional examination for the class. (Ref. Rule Subsection 086.05) (5-8-09)
 - **Open Competitive Registers.** Open competitive registers for a given classification will contain the

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names of applicants who successfully passed an open competitive examination for the classification.

(5-8-09)

102. PLACEMENT ON REGISTER.

- **01. Score Order.** Eligible candidates will be placed on the register for a given classification ranked in descending numerical order based on their final score on the examination for such classification. (5-8-09)
- **02. Veterans' Preference**. Eligible veterans or surviving spouses entitled to five (5) point preference will be placed on the open competitive register in accordance with their final score on the examination augmented by preference points. (Ref. Rule Subsection 093.03 and Section 65-504, Idaho Code) (5-8-09)
 - 03. Disabled Veterans' Preference. Preference will be awarded to disabled veterans as follows:
- a. Eligible ten percent (10%) or more dDisabled veterans, Purple Heart recipients, or surviving spouses of any eligible disabled veterans who cannot qualify for any public employment because of a service-connected disability, and unmarried widows or widowers of disabled veterans entitled to ten (10) point preference will be placed on the open-competitive register in order of their final score on the examination augmented by preference points. (Ref. Rule Subsection 093.03 and Sections 65-503 and 65-504, Idaho Code)
- **b.** Disabled $\forall v$ eterans who have a current service-connected disability of thirty percent (30%) or more will be offered an interview when their final score on the hiring list places them within the top twenty-five (25) qualified candidates. If more than ten (10) <u>disabled veterans with a disability rating of</u> thirty percent (30%) or <u>greater disabled veterans</u> more place in the top twenty-five (25) qualified scores of a hiring list, at least ten (10) will be offered an interview. (Ref. Rule Subsection 093.03 and Section 65-504, Idaho Code)
- **04. Veterans' Preference Points for Initial Appointment Only.** The additional points added by reason of veterans' preference will be used the first time a qualified veteran is hired by a state agency and not for the purpose of promotions. (Ref. Section 65-504, Idaho Code) Initial appointments do not include: (5-8-09)
 - **a.** Jobs held by patients, inmates, or students employed at a state institution; (5-8-09)
 - **b.** Temporary or casual employment; or (5-8-09)
 - **c.** An office filled by election. (5-8-09)

(BREAK IN CONTINUITY OF SECTIONS)

109. CERTIFICATION AND SELECTION.

Whenever a vacancy in a classified position is to be filled by a competitive recruitment process, the appointing authority shall make selection from a hiring list created from eligibility registers certified by the Division of Human Resources' staff. Non-promotional internal or external transfers or reinstatements do not require registers certified by the Division of Human Resources.

(3-16-04)

110. NUMBER OF NAMES ON REGISTER.

The Division of Human Resources' staff shall certify a hiring list from the eligibility register, in the order of their scores, a sufficient number of names so that the appointing authority shall be able to select for appointment from among twenty-five (25) eligible candidates for each position to be filled. If appointments are to be made to more than one (1) position, one (1) additional name shall be added for each vacancy so that the appointing authority shall have twenty-five (25) names to consider for each vacancy. The names of all eligible candidates with scores identical to the twenty-fifth ranking eligible candidate on the register shall be provided to appointing authorities for selection purposes.

(BREAK IN CONTINUITY OF SECTIONS)

141. CALCULATION OF RETENTION POINTS.

There will be an evaluation of all employees in the classification in the agency or organizational unit affected by the reduction in force based on a retention point system. Retention points are derived from experience as described in performance evaluations, and classified credited state service, and veterans preference as described in Subsection 141.03. Qualified veterans are given preference through additional retention points. (Ref. Subsection 141.03), The appointing authority will determine a process for the impartial assessment of evaluations to assign points as follows:

Exemplary Performance	-	.100 points
Solid Sustained Performance	-	.075 points
Achieves Performance Standards	-	.050 points
Does Not Achieve Performance Standards	-	.0 points

(5-8-09)(

- **01. No Performance Evaluation on File for a Twelve-Month Period.** All credited state service for which there is no performance evaluation will receive seventy-five thousandths (.075) points per hour. A supervisor's failure to document performance in a timely manner cannot be used to disadvantage an employee during retention point calculation. (5-8-09)
- **a.** Grace period. Supervisors have ninety (90) days after each two thousand eighty (2,080) hours an employee works to complete the performance evaluation documentation. During that ninety (90) day time frame, the evaluation may be written to cover the two thousand eighty (2,080) hours or extended to also cover the time frame up to the date of the evaluation. (3-16-04)
- **b.** Changes in prior periods not allowed. Once an evaluation has been signed by the supervisor, employee, manager, and other applicable reviewers, the document may not be changed, unless the change is a result of a problem solving dispute resolution. (3-16-04)
- **O2.** Calculation of Retention Points Since Last Evaluation. The most recent performance evaluation should be used to pro-rate retention points when calculating credited state service since that evaluation, unless that evaluation occurred more than two thousand eighty (2,080) hours from the date of calculation. In such cases, points are calculated in conformance with Subsection 141.01 of these rules. (5-8-09)
- **03.** Qualified Veterans Preference. Veterans as defined in Title 65, Chapter 5, Idaho Code, will receive preference by the addition of retention points equivalent to three (3) years of service at a level that achieves performance standards. (Ref. Section 65-501, Idaho Code)

 (5-8-09)(_____)
- **04. Calculation Date Cutoff.** No points will be calculated for the sixty (60) days prior to the effective date of the layoff. (3-16-04)
- **O5. Audit of Retention Points**. Each employee is entitled to an audit of retention points by an independent auditor designated by the administrator in cases of dispute between the appointing authority and the employee. The request for audit must be filed with the appointing authority within five (5) calendar days of the employee's receipt of layoff notification. The decision of the independent auditor is binding on both parties unless an appeal is filed within thirty-five (35) calendar days from the date of the auditor's notification to the affected parties.

 (5-8-09)

(BREAK IN CONTINUITY OF SECTIONS)

180. NONDISCIPLINARY DEMOTION REQUIRED. (RESERVED)

An appointing authority shall make a nondisciptinary demotion when the position occupied by an employee is reclassified to a classification allocated to a lower pay grade in accordance with assigned responsibilities pursuant to Rule 067.

(3-16-04)

(BREAK IN CONTINUITY OF SECTIONS)

190. DISCIPLINARY ACTIONS.

- **01.** Cause for Disciplinary Actions or Separation From State Service. Dismissal, suspension, demotion, or the reduction in pay, of a classified employee, may occur for any of the following causes during the employee's employment: (5-8-09)
- **a.** Failure to perform the duties and carry out the obligations imposed by the state constitution, state statutes, or rules of the agency or the Division of Human Resources and Idaho Personnel Commission. (5-8-09)
- **b.** Inefficiency, incompetency, or negligence in performing duties, or job performance that fails to meet established performance standards. (5-8-09)
- **c.** Physical or mental incapability for performing assigned duties, if a reasonable accommodation cannot be made for the disabling condition. (5-8-09)
 - **d.** Refusal to accept a reasonable and proper assignment from an authorized supervisor. (4-5-85)
- **e.** Insubordination or conduct unbecoming a state employee or conduct detrimental to good order and discipline in the agency. (5-8-09)
- - **g.** Careless, negligent, or improper use or unlawful conversion of state property, equipment, or funds. (4-5-85)
- **h.** Use of any influence which violates the principles of the merit system in an attempt to secure a promotion or privileges for individual advantage. (4-5-85)
- i. Conviction of official misconduct in office, or conviction of any felony, or conviction of any other crime involving moral turpitude. (4-5-85)
 - **j.** Acceptance of gifts in exchange for influence or favors given in the employee's official capacity. (5-8-09)
 - **k.** Habitual pattern of failure to report for duty at the assigned time and place. (4-5-85)
 - **l.** Habitual improper use of sick leave. (4-5-85)
 - **m.** Unauthorized disclosure of confidential information from official records. (4-5-85)
 - **n.** Absence without leave. (4-5-85)
 - o. Misstatement or deception in application for employment. (4-5-85)
- **p.** Failure to obtain or maintain a current license or certificate lawfully required as a condition in performance of duties. (4-5-85)

- **q.** Prohibited participation in political activities. (Ref. Section 67-5311, Idaho Code) (4-5-85)
- **O2.** Suspension for Investigation. An appointing authority may <u>suspend with pay place</u> an employee on administrative leave for investigation of disciplinary causes enumerated in Subsection 190.01 of these rules. Each suspension for investigation will be superseded by reinstatement to duty, dismissal, or disciplinary demotion, or suspension within thirty (30) calendar days of the suspension for investigation or within an extension of an additional thirty (30) calendar days approved by the administrator. Further extensions may be granted with the approval of the Administrator.
- **03. Disciplinary Suspension**. An appointing authority may suspend without pay an employee for discipline for causes enumerated above. Disciplinary suspension of an employee with permanent status is subject to appeal by the employee to the Commission. (5-8-09)
- **O4. Suspension on Felony Charges.** An appointing authority may suspend without pay an employee upon the issuance of a complaint, an information or indictment for felony charges. Such suspensions may remain in effect during the time such charges are pending. Full reinstatement of all benefits and salary that the employee would have otherwise been entitled must be provided by the appointing authority to the employee upon a subsequent finding that charges or information were without grounds or the employee was not found guilty. For the purpose of this rule, a judgment withheld under Rule 33(d) of the Idaho Rules of Criminal Procedure is a conviction. (5-8-09)
- **05. Notice to Administrator.** Whenever an appointing authority considers it necessary to take disciplinary action against an employee, he must notify the employee and the administrator concurrently in writing; and must set forth the specific rules violated and the reasons for the action. Suspensions with pay for investigation (Ref. Rule Subsection 190.02) may be made without prior notice to the employee; in this case, the appointing authority must notify the administrator as soon as practical. (5-8-09)

(BREAK IN CONTINUITY OF SECTIONS)

210. PERFORMANCE EVALUATIONS.

- **O1.** Performance Evaluations. Each agency must adopt and maintain a system of employee performance evaluations provided it meets the shall use the statewide online performance evaluation system; however, another system may be used, provided it meets the basic objectives of the state's online performance evaluation system as approved in advance by the administrator. Agency records and supporting documentation are subject to review by the Division of Human Resources and the employee's overall performance rating must be transmitted to the administrator.

 (5-8-09)(____)
- **O2. Approval of Form**. The Division of Human Resources *staff* will make available a standard format for *this* purpose of the statewide online performance evaluation system. An appointing authority may utilize another form provided it meets the basic performance criteria and ratings and is approved in advance by the administrator.
- **O3. Purpose**. The purpose of performance evaluation is to provide an objective evaluation by the immediate supervisor of an employee's performance in comparison with established expectations for the position; and to identify an employee's strengths and weaknesses and where improvement is necessary. All performance evaluations must be discussed with affected employee who will be allowed opportunity to submit written comments regarding the evaluation contents. (5-8-09)
- **04. Use of Evaluations**. Performance evaluations should be used in connection with promotions, transfers, demotions, retentions, separations, and reassignments (Ref. Section 67-5309(h), Idaho Code); and used as the affirmative certification for merit increases, and bonuses, and salary equity increases (Ref. Section 67-5309B, Idaho Code); and for certifying a probationary employee to permanent status (Ref. Rule Section 151). Other uses of performance evaluations are optional with the appointing authority.

- **O5.** Evaluation Schedule. All classified employees must be evaluated after one thousand forty (1,040) hours of credited state service from the date of initial appointment or promotion and after each for their performance during probationary periods for appointments and promotions and for every two thousand eighty (2,080) hours of credited state service thereafter (generally, an annual basis). (Ref. Sections 67-5309(h) and (j), 67-5309B(6), Idaho Code.) Part-time employees must be evaluated on an annual basis.
- **06. Retention of Evaluation**. A copy of the performance evaluation must be retained in agency records, and a copy must be furnished to the employee. The performance rating must be transmitted to the administrator. Agency records and supporting documentation are subject to review by the Division of Human Resources. All performance evaluation documents must be copied and forwarded with the employee when an interagency promotion, demotion or transfer occurs.

 (5-8-09)(_____)
- **07**. **Supervisors' Requirements**. Supervisors are required to manage performance on a consistent basis including completion of performance evaluations on all employees under their direct supervision. (Ref. Section 67-5309B(6), Idaho Code)

211. -- 219. (RESERVED)

220. RECORDS.

01. Employee Service Records.

(7-1-93)

- **a.** For each employee in classified service, the Division of Human Resources maintains a service record which must include all personnel transactions pertinent to the employee's employment history. (Ref. Section 67-5309(o), Idaho Code) (5-8-09)
- **b.** Service records or a facsimile thereof for classified employees must be maintained permanently by the administrator. (5-8-09)
- Any employee may at all reasonable times during business hours review his service record maintained in the Division of Human Resources or maintained in any agency. Except for material used to screen and test for employment, all information maintained in an employee's service record must be made available to the employee or designated representative upon request. File contents may be corrected if found in error according to the procedure contained in Section 9-342, Idaho Code. (5-8-09)
- **02. Administrative Records.** The administrator must permanently maintain a record of the proceedings of the Commission and a record of all hearings of appeals. (5-8-09)
- **O3. Employee Personnel Action Documents**. The appointing authority must furnish each employee with notice of every personnel action affecting the employee's status, pay, tenure, or other terms and conditions of employment, including a copy of their performance evaluations. (5-8-09)
- **04.** Transfers, Reemployment and Promotions Between Agencies. When an employee seeks a transfer, reemployment, or promotion between agencies, the appointing authority of the hiring agency, or designee, is entitled to examine the employee's service record and performance information before the hiring decision is made. (Ref. Section 67-5309(o), Idaho Code) (4-7-11)
- **a.** All performance evaluation documents must be copied by the former agency and forwarded to the new agency when an interagency promotion, demotion, or transfer occurs.

(BREAK IN CONTINUITY OF SECTIONS)

250. SPECIAL LEAVES.

01. Leave of Absence Without Pay.

(7-1-93)

- **a.** Approval. In addition to workers' compensation, family medical leave, disability, or other statewide leave policies, the appointing authority may grant an employee leave without pay for a specified length of time when such leave would not have an adverse effect upon the agency. The request for leave must be in writing and must establish reasonable justification for approval. (5-8-09)
- **b.** Reemployment. The appointing authority approving the leave of absence assumes full responsibility for returning the employee to the same position or to another position in a classification allocated to the same pay grade for which the employee meets minimum qualifications. (7-1-87)
- **c.** Exhaustion of Accrued Leave. Unless prohibited by workers compensation, family medical leave, disability, or other statewide leave policies, the appointing authority has discretion on whether the employee is required to exhaust accrued vacation leave, earned administrative leave or compensatory time off for overtime before commencing leave without pay. (Ref. Section 240) (5-8-09)
- **d.** Resignation. If vacation leave, earned administrative leave and compensatory time off for overtime are not exhausted and the employee resigns from state service while on leave, he will be paid for such accruals in accordance with Sections 67-5334 and 67-5328, Idaho Code. (5-8-09)
- **O2. Leave Defaults.** When an employee does not have accrued sick leave to cover an entire absence the following leave types will be used to the extent necessary to avoid leave without pay: accrued compensatory time and vacation. If abuse of sick leave is suspected see Subsection 240.07 of these rules. (5-8-09)
- **Military Leave With Pay**. Employees who are members of the National Guard or reservists in the armed forces of the United States engaged in military duty ordered or authorized under the provisions of law, are entitled each calendar year to one hundred twenty (120) hours of military leave of absence from their respective duties without loss of pay, credited state service or evaluation of performance. Such leave is separate from vacation, sick leave, holiday, or compensatory time off for overtime. (Ref. Section 46-216, Idaho Code). (5-8-09)
- **Military Leave Without Pay**. An employee whose employment is reasonably expected to continue indefinitely, and who leaves his position either voluntarily or involuntarily in order to perform active military duty, has reemployment rights as defined in Subsection 124.05 of these rules. The employee will either be separated from state service or placed in "inactive" status, at the option of the appointing authority. (5-8-09)
- **05. Leave of Absence With Pay.** A period of absence from duty with the approval of the appointing authority, or as required or allowed by law or these rules, during which time the employee is compensated. Leaves of absence with pay have no adverse effect on the status of the employee and include the following leaves: (5-8-09)

a.	Vacation leave;	(5-8-09)
b.	Sick leave;	(5-8-09)
c.	Special leave situations; and	(5-8-09) ()
d.	Compensatory time off for overtime worked-: and	(5-8-09) ()
<u>e.</u>	Administrative leave.	()

a. Connected with Official State Duty. When an employee is subpoenaed or required to appear as a witness in any judicial or administrative proceeding in any capacity connected with official state duty, he is not considered absent from duty. The employee is not entitled to receive compensation from the court. Expenses (mileage, lodging, meals, and miscellaneous expenses) incurred by the employee must be reimbursed by his respective agency in accordance with agency travel regulations. (5-8-09)

Court and Jury Services and Problem-Solving and Due Process Leave.

b. Private Proceedings. When an employee is required to appear as a witness or a party in any

06.

(7-1-98)

proceeding not connected with official state duty, the employee must be permitted to attend. The employee may use accrued leave or leave without pay. (5-8-09)

- **c.** Jury Service. When an employee is summoned by proper judicial authority to serve on a jury, he will be granted a leave of absence with pay for the time which otherwise the employee would have worked. The employee is entitled to keep fees and mileage reimbursement paid by the court in addition to salary. Expenses in connection with this duty are not subject to reimbursement by the state. (5-8-09)
- **d.** Problem-solving and due process procedures. Any employee who has been requested to serve as a mediator as provided by an agency problem-solving or due process procedure or to appear as a witness or representative during such a proceeding will be granted leave with pay, without charge to vacation leave or compensatory time off for overtime, to perform those duties. (5-8-09)
- **e.** Notification. An employee summoned for court and jury service or requested to serve as a *grievance panelist*, witness, or representative must notify his supervisor as soon as possible to obtain authorization for leave of absence.

 (5-8-09)(
- **07. Religious Leave**. Appointing authorities will make reasonable accommodations to an employee's need for leave for religious observances. Such leave is charged to the employee's accrued vacation leave or compensatory time off for overtime. (5-8-09)

08. Leave During Facility Closure or Inaccessibility.

(7-1-93)

- a. Authorization. When a state facility is closed or declared inaccessible because of severe weather, civil disturbances, loss of utilities or other disruptions, affected employees are authorized administrative leave of absence with pay to cover their scheduled hours of work during the closure or inaccessibility.
- **b.** Early release. When the appointing authority or designated representative authorizes early release of employees, the resulting time off will be charged to <u>administrative</u> leave <u>of absence with pay</u>. (5-8-09)(_____)
- **09. Red Cross Disaster Services Leave**. Employees who have been certified by the American Red Cross as disaster service volunteers will be granted up to one hundred twenty (120) hours of paid leave in any twelve (12) month period to participate in relief services pursuant to Section 67-5338, Idaho Code. (5-8-09)
- **10. Employee Assistance Program Leave**. Up to two (2) hours per visit will be granted for utilization of the Employee Assistance Program (EAP) during normal working hours. This leave is limited to the number of free program visits provided in the state's Behavioral Health Program. (5-8-09)

11. Bone Marrow and Organ Donor Leave With Pay.

(5-8-09)

- **a.** Approval. Upon request, a full-time employee will be granted five (5) work days' leave with pay to serve as a bone marrow donor or thirty (30) work days' leave with pay to serve as an organ donor. The employee must provide the appointing authority with written verification that the employee is the person serving as the donor. Paid leave, as provided in these rules, is limited to one-time bone marrow and one-time organ donor leave per employee. (Ref. Section 67-5343, Idaho Code) (5-8-09)
- **b.** Use. An employee who is granted such leave of absence will receive compensation without interruption during the leave period. For purposes of determining credited state service, pay advancement, performance awards, or any benefit affected by a leave of absence, the service of the employee is considered uninterrupted by the paid leave of absence. (Ref. Section 67-5343, Idaho Code) (5-8-09)

251. ADMINISTRATIVE LEAVE.

Administrative leave may be granted by an appointing authority for employee investigations, due process procedures, severe weather, emergencies or incidents that could jeopardize agency operations, or the safety of others. Administrative leave for other reasons must be approved by the administrator.

2512. -- 259. (RESERVED)